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DIVISION OF LOCAL GOVERNMENT SERVICES Remote Meeting Protocol for Local Public Bodies During Declared Emergency

Adopted Emergency and Concurrent Proposed New Rules: N.J.A.C. 5:39

Emergency New Rules Adopted and Concurrent Proposed New Rules Authorized: September 21, 2020, by Melanie R. Walter, Director of the Division of Local Government Services. Filed: September 23, 2020, as R.2020 d.110.

Gubernatorial Approval: September 22, 2020.

Authority: N.J.S.A. 52:27D-18.11.

Calendar Reference: See the notice introduction below for explanation of exception to calendar requirement. Concurrent Proposal Number: PRN 2020-102.

Emergency Adoption Effective Date: September 23, 2020. Emergency Adoption Expiration Date: November 22, 2020.

Please submit written comments on the proposal by November 18, 2020, via email to dlgs@dca.nj.gov or by regular mail to:

Jason R. Martucci, Esq. Administrative Practice Officer Division of Local Government Services Department of Community Affairs PO Box 803 Trenton, NJ 08625-0803

For comments submitted via email, please name the subject heading "NJAC 5:39-1: Remote Meeting Protocol for Local Public Bodies."

Take notice that this notice of emergency adopted and concurrently proposed new rules are authorized by the Director of the Division of Local Government Services in the Department of Community Affairs, adopting rules concerning the conduct of remote public meetings by local public bodies when a public health emergency, a state of emergency, or a state of local disaster emergency is declared by the Governor and is in effect (hereinafter collectively referenced as a "declared emergency").

Section 8 of P.L. 2020, c. 34 (N.J.S.A. 52:27D-18.11) expressly permits a local public body to conduct a public meeting remotely by electronic means during a state of emergency, so long as reasonable public notice and provision for public input is made under the circumstances. The law defines a "local public body" as any "public body," as that term is defined at N.J.S.A. 10:4-8 of the Senator Byron M. Baer Open Public Meetings Act, with territorial jurisdiction equal to or less than a county. The Director of the Division of Local Government Services (Director) is required to promulgate rules concerning the conduct of remote public meetings during a state of emergency, which shall include minimum procedures to be followed to provide reasonable public notice and allowance for public input. The Director may adopt such rules on an emergency basis pursuant to N.J.S.A. 52:14B-4(c). Before adopting and concurrently proposing this rulemaking, the Director consulted with the Commissioner of the Department of Education as the rules apply to boards of education. The rules are also consistent with N.J.S.A. 10:4-9.3, enacted on March 20, 2020, as P.L. 2020, c. 11, pertaining to electronic public meetings by a public body.

The new rules are adopted on an emergency basis and were effective upon acceptance for filing by the Office of Administrative Law (see N.J.S.A. 52:14B-4(c), as implemented by N.J.A.C. 1:30-6.5(b)). Concurrently, the provisions of this emergency adoption are proposed pursuant to the normal rulemaking requirements of the Administrative Procedure Act, N.J.S.A. 52:14B-1 et seq., and due to the emergency filing, this rulemaking is excepted from the rulemaking calendar requirement, pursuant to N.J.A.C. 1:30-3.3(a)3. The concurrent proposed rules will become effective upon acceptance for filing by the Office of

Administrative Law (N.J.A.C. 1:30-6.5(d)) if filed on or prior to the emergency expiration date.

Summary

N.J.A.C. 5:39-1.1 establishes the purpose of these emergency adopted and concurrently proposed rules, namely to allow local public bodies to conduct public business in an open and transparent manner when the circumstances of a declared emergency reasonably prevent a public meeting from safely being held in a physical location.

N.J.A.C. 5:39-1.2 defines key terms used in the chapter. The rules apply to public meetings held by "local public bodies," a term that encompasses counties, municipalities, boards of education, commissions and boards established by counties and municipalities, joint meetings or regional service agencies, as defined by N.J.S.A. 40A:65-3 of the Uniform Shared Services and Consolidation Act, and any entities subject to Local Authorities Fiscal Control Act (N.J.S.A. 40A:5A-1 et seq.). Many terms set forth in the definitions are used in the Senator Byron M. Baer Open Public Meetings Act and use definitions similar to those in the Senator Byron M. Baer Open Public Meetings Act.

N.J.A.C. 5:39-1.3 permits a local public body to hold a remote public meeting if a declared emergency prevents a local public body from conducting public business at a meeting where the public can physically attend. If a local public body is holding a meeting in a location where, pursuant to State and/or Federal guidelines meant to mitigate the risk of contagious infection, the declared emergency necessitates capacity restrictions reducing the number of individuals that can be present in the meeting room an amount below that reasonably expected for the public meeting by the governing body, this section would require the local public body to either move the physical meeting to a larger venue where social distancing measures can be adequately observed, or hold the public meeting both in-person and as a remote public meeting.

N.J.A.C. 5:39-1.4 establishes minimum technological and procedural requirements for remote public meetings. A local public body shall use audio or audio/video electronic communications technology that is routinely used in academic, business, and professional settings, and is widely accessible to the public at no cost. A similar level of access must be provided to the public as to the local public body, including the ability to access both the audio and video of a remote public meeting if the meeting is broadcast in video. If the local public body meets in-person for a meeting, this section would also require members of the public to be able to attend the meeting in-person. To ensure adequate public access, particularly given the potential for an increase in public participation due to the convenience of viewing a public meeting remotely, participant capacity on the selected platform should be consistent with the reasonable expectation of the public body for public meetings of the type being held and shall not be limited to fewer than 50 public participants (beyond those persons required to conduct business at the meeting). This section addresses how documents presented at a remote public meeting must be made visible or individually available to the public, as well as sets minimum standards for public access to the meeting and facilitating public comment. Finally, this section establishes a framework for standard procedures and requirements concerning public comment and the orderly conduct of the public meeting, which the local public body must adopt.

N.J.A.C. 5:39-1.5 generally requires remote public meetings to be noticed both by "adequate notice" and "electronic notice," as those terms are defined in the Senator Byron M. Baer Open Public Meetings Act. This means that notice of a remote public meeting must be transmitted in writing at least 48 hours in advance to at least two newspapers, in addition to being posted on the website of the public entity that the local public body governs or the entity that appoints the members of the local public body. In addition, the notice must be posted on the door of the main public entrance to the building where the public would routinely attend public meetings of the local public body in-person. Notices must also be posted on the door for any designated and clearly delineated handicap-accessible entrance. These notices must be viewable from the outside.

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Notice of a remote public meeting must include, in addition to the content required under N.J.S.A. 10:4-8, clear and concise instructions for accessing the remote public meeting, the means for making public comment, and where relevant documents, if any, will be made available. If the declared emergency prevents transmittal to newspapers by the methods set forth in the Senator Byron M. Baer Open Public Meetings Act, the rules state that transmittal by electronic mail shall be a satisfactory means of transmission. During a declared emergency, if a local public body elects to solely provide electronic notice of a remote public meeting, the public business discussed or effectuated during said meeting shall be limited to matters necessary for the continuing operation of government and which relate to the emergency declaration connected with the declared emergency; or requiring a decision during the remote public meeting due to imminent time constraints. The latter condition is a regulatory interpretation of the requirement at subsection b. of N.J.S.A. 10:4-9.3 that, when notice of the public meeting is delivered solely through electronic means, the business discussed shall be limited to that necessary for the continuing operation of government and that relate to the emergency declaration connected with the declared emergency "to the extent practicable." This section also sets forth the procedures that must be followed when urgent circumstances require a remote public meeting to be held without adequate notice or electronic notice.

N.J.A.C. 5:39-1.6 states that a local public body entering into an executive or closed session shall ensure that audio or video of the session cannot be accessed, except by those individuals that are authorized to participate in the session.

N.J.A.C. 5:39-1.7 establishes requirements for land use boards holding public hearings on development applications through a remote public meeting. A land use board must consider the ability of electronic communication technology to ensure the due process of the applicant, interested parties, and the public by facilitating the examination of exhibits, transcription of testimony, and cross-examination of witnesses. Factors in making this determination include the project's scale, the number of approvals requested, the degree of public interest, and the extent of public opposition. Notice of a public hearing to be held as a remote public meeting shall also identify where all plans and documents associated with the hearing or hearings may be accessed by the public and provide clear and concise instructions on accessing the exhibits. The section also requires the applicant to submit all exhibits to the land use board secretary no less than two days in advance of the remote public meeting, and makes the applicant responsible for converting all exhibits into a format that the public can remotely access.

Social Impact

Under circumstances when physical attendance of a governing body meeting is precluded by a declared emergency, the emergency adopted and concurrently proposed new rules will ensure local government entities can continue conducting public business in an open and transparent manner. These protocols ensure that, despite emergent circumstances involving public health or public safety, members of the public can be informed about, and fully participate in, public business when a public meeting is not held in a physical location. This is particularly the case when individuals may have limited internet access. Establishing standard procedures helps ensure that the objectives of the Senator Byron M. Baer Open Public Meetings Act concerning transparency, public participation, and the integrity of actions affecting public business are maintained when public meetings are held remotely. Emergency adoption of these rules allows for their immediate effect during the ongoing COVID-19 public health emergency.

Economic Impact

The emergency adopted and concurrently proposed new rules will ensure continuity of operations during a declared emergency by providing a regulatory framework for local governing bodies to conduct public business by meeting remotely. These rules will reinforce the authority of local governing bodies to take action that continues delivery of the essential services that underpin local economic activity. Establishing minimum standards for land use boards holding public hearings on development applications will help to mitigate delays in local construction activity.

Federal Standards Statement

No Federal standards analysis is required because the emergency adopted and concurrently proposed new rules are not being proposed to implement, comply with, or participate in any program established under Federal law or under a State law that incorporates or refers to Federal law, standards, or requirements.

Jobs Impact

The emergency adopted and concurrently proposed new rules will have an indeterminate impact on construction jobs, as public hearings on development applications that can be held remotely, while ensuring due process will avoid delays in local construction activity.

Agriculture Industry Impact

The Director does not anticipate that the emergency adopted and concurrently proposed new rules will have an impact on the agriculture industry.

Regulatory Flexibility Statement

The emergency adopted and concurrently proposed new rules would not impose any reporting, recordkeeping, or compliance requirement on "small businesses" as defined by the New Jersey Regulatory Flexibility Act, N.J.S.A. 52:14B-16 et seq.

Housing Affordability Impact Analysis

The Director does not anticipate that the emergency adopted and concurrently proposed new rules will have an impact on housing affordability or on the average costs of housing, as the concurrently proposed new rules will ensure continuity of operations during a declared emergency by providing a regulatory framework for local governing bodies to conduct public business by meeting remotely.

Smart Growth Development Impact Analysis

The emergency adopted and concurrently proposed new rules will have no anticipated impact on housing production in Planning Areas 1 and 2, or within designated centers, under the State Development and Redevelopment Plan, as the concurrently proposed new rules will ensure continuity of operations during a declared emergency by providing a regulatory framework for local governing bodies to conduct public business by meeting remotely.

Racial and Ethnic Community Criminal Justice and Public Safety Impact

The emergency adopted and concurrently proposed new rules will have no impact on pretrial detention, sentencing, probation, or parole policies concerning juveniles and adults in the State.

Full text of the emergency adopted and concurrently proposed new rules follow:

CHAPTER 39 PUBLIC MEETINGS BY LOCAL GOVERNMENT ENTITIES

SUBCHAPTER 1. EMERGENCY REMOTE MEETING PROTOCOL FOR LOCAL PUBLIC BODIES

5:39-1.1 Purpose

The purpose of this chapter is to ensure that local public bodies can conduct official public business in an open and transparent manner whenever a declared emergency, as defined by this chapter, requires a local public body to conduct a public meeting without physical attendance by members of the public. Nothing in this chapter prevents a local public body from holding a remote public meeting under such other circumstances as may be permitted by the Senator Byron M. Baer Open Public Meetings Act, N.J.S.A. 10:4-1 et seq.

5:39-1.2 Definitions

The following words and terms, when used in this chapter, have the following meanings, unless the context clearly indicates otherwise:

"Adequate notice" shall have the same definition as at N.J.S.A. 10:4-8; however, for purposes of this chapter, and to the extent not otherwise set forth at N.J.S.A. 10:4-8, the notice transmitted to at least two newspapers for publication may occur through electronic mail or other electronic means that is accepted or requested by the newspaper.

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"Annual notice" means a schedule of regular meetings of the public body to be held in the succeeding year noticed pursuant to N.J.S.A. 10:4-8 and 10:4-18. For purposes of this chapter, the annual notice may be transmitted through electronic mail to newspapers and persons requesting an annual notice pursuant to N.J.S.A. 10:4-18. If the declared emergency prevents the local public body from mailing an annual notice to individuals requesting notice pursuant to N.J.S.A. 10:4-18, it shall be mailed to individuals for whom the local public body does not have an electronic mail account as soon as practicable.

"Application for development" shall have the same definition as at N.J.S.A. 40:55D-3.

"Declared emergency" means a public health emergency, pursuant to the Emergency Health Powers Act, P.L. 2005, c. 222 (N.J.S.A. 26:13-1 et seq.), or a state of emergency, pursuant to P.L. 1942, c. 251 (N.J.S.A. App.A.9-33 et seq.), or both, or a state of local disaster emergency that has been declared by the Governor and is in effect.

"Electronic notice" shall have the same definition as at N.J.S.A. 10:4-9.1.

"Internet" shall have the same definition as at N.J.S.A. 10:4-9.1.

"Land use board" means a board of adjustment as defined at N.J.S.A. 40:55D-3 or a planning board as defined at N.J.S.A. 40:55D-6.

"Live streaming" means the live audio and video transmission of a remote public meeting over the Internet.

"Local public body" means any "public body," as that term is defined at N.J.S.A. 10:4-8, with territorial jurisdiction equal to or less than a county. This term shall include boards of education, counties, municipalities, boards and commissions created by one or more counties or municipalities, and any authorities subject to N.J.S.A. 40A:5A-1 et seq., including fire districts and other special districts, along with joint meetings or regional service agencies as defined at N.J.S.A. 40A:65-3.

"Public body" shall have the same definition as at N.J.S.A. 10:4-8.

"Public business" shall have the same definition as at N.J.S.A. 10:4-8. "Public meeting" shall have the same definition as the term "meeting" at N.J.S.A. 10:4-8.

"Remote public meeting" means a public meeting that is conducted by any means of electronic communication equipment permitted pursuant to this chapter.

- 5:39-1.3 Circumstances under which a local public body may hold a remote public meeting during a declared emergency for conducting public business
- (a) In addition to any circumstances under which public meetings held by means of communication equipment may be authorized pursuant to the Senator Byron M. Baer Open Public Meetings Act, N.J.S.A. 10:4-1 et seq., a local public body may hold a remote public meeting to conduct public business during a declared emergency if the emergency reasonably prevents a local public body from safely conducting public business at a physical location with members of the public present.
- (b) If, during a declared emergency, a local public body holds a physical meeting in a location where, pursuant to State and/or Federal guidelines meant to mitigate the risk of a contagious infection, the declared emergency necessitates capacity restrictions reducing the number of individuals that can be present in the meeting room to an amount below that reasonably expected for the public meeting by the governing body, the local public body must either hold the public meeting at another location with adequate capacity for the reasonably expected attendance by the public or hold the public meeting as both an in-person meeting and a remote public meeting. As set forth at N.J.A.C. 5:39-1.4(c), no in-person meeting shall proceed if the room capacity does not permit any member of the public to attend.
- (c) Nothing in this section shall be interpreted to prevent a local public body from broadcasting the audio and/or video of, or taking remote public comment during, a public meeting that the public can physically attend without being subject to public health-related capacity restrictions.
- 5:39-1.4 Minimum technological and procedural requirements for remote public meetings necessitated by a declared emergency
- (a) If a declared emergency requires a local public body to hold a remote public meeting to conduct public business, a local public body shall use an electronic communications technology that is routinely used

in academic, business, and professional settings, and can be accessed by the public at no cost. Participant capacity on the selected platform should be consistent with the reasonable expectation of the public body for public meetings of the type being held and shall not be limited to fewer than 50 public participants (beyond those persons required to conduct business at the meeting).

- (b) Remote public meetings may be held by means including, but not limited to, audio-only teleconferencing, electronic communications platforms with video and audio, and Internet-accessible technology, such as live-streaming. If an electronic communications platform or Internet-accessible technology is being utilized for a remote public meeting, a telephonic conference line shall be also be provided to allow members of the public to dial-in by telephone to listen and provide public comment as otherwise required by law. A local public body may require members of the public to state, prior to providing public comment, whether they wish to speak and to identify themselves prior to speaking.
- (c) A local public body shall provide the public with similar access to a remote public meeting as members of the local public body, staff of the local public body, and any individuals seeking one or more approvals from the local public body. If a remote public meeting is held by audio and video, the public shall also have the opportunity to participate in the meeting in both audio and video capacities. A local public body meeting held in-person shall not prohibit members of the public from attending inperson.
- (d) Any remote public meeting where sworn testimony is being taken shall be broadcast by video, as well as by audio. All individuals giving sworn testimony at a remote public meeting shall appear by video in addition to audio.
- (e) Any presentations or documents that would otherwise be viewed or made available to members of the public physically attending a local public body meeting shall be made visible on a video broadcast of the remote public meeting or made available on the Internet website or webpage of the entity governed by the local public body, or the Internet website or webpage of the entity responsible for appointing the members of the local public body. If a document would be made available to individual members of the public in hard copy while physically attending the meeting, the document shall be made available in advance of the meeting for download through an internet link appearing either on the meeting notice, or near the posting of the meeting notice both on the website and at the building where the meeting would otherwise be held. If a municipality or board of education does not have its own website, such documents shall be available upon request ahead of the meeting and provided through an official social media account if one exists.
- (f) A local public body holding a remote public meeting shall allow members of the public to make public comment by audio, or by audio and video, if the remote public meeting is held over both audio and video, during the meeting. In advance of the remote public meeting, the local public body shall allow public comments to be submitted to the official responsible for creating the meeting agenda by electronic mail and in written letter form by a reasonable deadline. The local public body shall have the discretion to accept text-based public comment received during a remote public meeting held through an electronic communications platform or Internet-accessible technology. Public comments submitted before the remote public meeting through electronic mail or by written letter shall be read aloud and addressed during the remote public meeting in a manner audible to all meeting participants and the public. If the local public body imposes a reasonable time limit on public comments, where permitted by law, the same limits can be placed on the reading of written comments. Each comment shall be read from the beginning, until the time limit is reached. A local public body may pass over duplicate written comments; however, each duplicate comment shall be noted for the record with the content summarized. If the local public body elects to summarize duplicative comments, the local public body must not summarize certain duplicative comments while reading other duplicative comments individually.
- (g) The electronic communications technology used for a remote public meeting must have a function that allows the local public body to mute the audio of all members of the public, as well as allow members of the public to mute themselves. Any electronic communications platform or Internet-accessible technology used for a remote public meeting shall

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also allow the local public body to regulate participation by individual members of the public. A telephonic audio conference call line must have a queueing or similar function for regulating public comment.

- (h) Subject to (e) and (f) above, the local public body shall adopt, by resolution, standard procedures and requirements for public comment made during a remote public meeting, as well as for public comments submitted in writing ahead of the remote public meeting. Such procedures and requirements shall include standards of conduct to be followed by members of the public when making comment. The procedures and requirements for making public comment, along with an explanation of the audio muting function of the electronic communications platform being used, shall be announced at the beginning of the remote public meeting. Regulation of conduct by members of the public on a remote public meeting shall be consistent with law and practices followed if a member of the public disrupts an in-person meeting. The following procedures shall be incorporated:
- 1. The local public body shall facilitate a dialogue with the commenter to the extent permitted by the electronic communications technology;
- 2. If a member of the public becomes disruptive during a remote public meeting, including during any period for public comment, the member of the local public body charged with running the remote public meeting shall mute or continue muting, or direct appropriate staff to mute or continue muting, the disruptive member of the public and warn that continued disruption may result in their being prevented from speaking during the remote public meeting or removed from the remote public meeting. Disruptive conduct includes sustained inappropriate behaviors, such as, but not necessarily limited to, shouting, interruption, and use of profanity; and
- 3. A member of the public who continues to act in a disruptive manner after receiving an initial warning may be muted while other members of the public are allowed to proceed with their questions or comments. If time permits, the disruptive individual shall be allowed to speak after all other members of the public have been given the opportunity to make their comment. Should the person remain disruptive, the individual may be muted or kept on mute for the remainder of the remote public meeting, or removed from the remote public meeting.
- (i) Electronic communications platforms and Internet-accessible technologies used for remote public meetings shall be hosted on FedRAMP Moderate Impact Level Authorized dedicated servers or in a FedRAMP Moderate Impact Level Authorized Cloud, unless the host of the dedicated servers or cloud provides annual evidence of satisfactory cybersecurity internal controls through a SOC2 audit report. When using cloud services, the technology vendor shall check provider credentials and contracts to ensure FedRAMP Moderate Impact compliance unless annual evidence of satisfactory internal controls is provided through a SOC2 audit report.
- 5:39-1.5 Notice of remote public meetings; statement in minutes
- (a) Adequate notice of a remote public meeting must include, in addition to the content required pursuant to N.J.S.A. 10:4-8, clear and concise instructions for accessing the remote public meeting, the means for making public comment, and where relevant documents, if any, will be made available.
- (b) In addition to adequate notice, a local public body shall also provide electronic notice of a remote public meeting, except as may be permitted pursuant to N.J.S.A. 10:4-9.3 and (c) below. The electronic notice shall contain the content required pursuant to N.J.S.A. 10:4-8 and 10:4-9.1 and (a) above, and shall be posted on the Internet website or webpage of the entity governed by the local public body, or the entity responsible for appointing the members of the local public body. If a municipality or board of education does not have a website, electronic notice shall be provided on an official social media platform of the municipality or board of education; however, electronic notice is not required if the municipality or board of education does not have an internet presence. Unless otherwise prohibited by the declared emergency, the content of the electronic notice shall also be posted on the main access door of the building where the public would routinely attend public meetings of the local public body inperson. The notice must be viewable from the outside.
- (c) If during a declared emergency a local public body elects to issue electronic notice of a remote public meeting in lieu of, rather than in

addition to, adequate public notice, as permitted pursuant to N.J.S.A. 10:4-9.3, the local public body shall limit public business discussed or effectuated at the meeting to matters:

- 1. Necessary for the continuing operation of government and which relate to the emergency declaration connected with the declared emergency; or
- 2. Requiring decision during the remote public meeting due to imminent time constraints.
- (d) Nothing in this chapter prohibits a local public body from holding a remote public meeting, notwithstanding the failure to provide adequate notice and electronic notice, where permitted, pursuant to N.J.S.A. 10:4-9.
- (e) If the local public body expects to conduct remote public meetings for a series of regularly scheduled meetings advertised in its annual notice, the annual notice shall be revised at least seven days prior to the next regularly scheduled meeting, indicating which meeting(s) will be held as a remote public meeting and shall contain clear and concise instructions for accessing those remote public meetings, the means for making public comment, and where relevant documents, if any, will be made available. In addition to the means of notice transmission required pursuant to N.J.S.A. 10:4-18, the revised annual notice shall be posted on the Internet website or webpage of the entity governed by the local public body, or the entity responsible for appointing the members of the local public body. If a municipality or board of education does not have its own website, the revised notice shall be provided on an official social media platform unless the municipality or board of education does not have an Internet presence. Unless otherwise prohibited by the declared emergency, the content of the electronic notice shall also be posted on the door of the main public entrance to the building where the public would routinely attend public meetings held by the local public body. Notice must also be posted on the door for any designated and clearly delineated handicap-accessible entrance. These notices must be viewable from the outside.
- (f) If a previously scheduled local public body meeting was to allow public attendance without a public health-related restriction as to capacity, but the local public body intends to hold the same meeting as a remote public meeting due to a declared emergency and the change is not reflected in a revised annual notice issued pursuant to (e) above, the local public body shall issue adequate and electronic notice for said meeting pursuant to (a) and (b) above as if the meeting were not included in the annual notice.
- (g) At the commencement of every remote public meeting of a local public body, the person presiding shall announce publicly, and shall cause to be entered in the minutes of the meeting, an accurate statement to the effect that:
- 1. Both adequate and electronic notice of the meeting has been provided, specifying the time, place, and manner in which such notice was provided;
- 2. Only electronic notice of the meeting has been provided, specifying the time, place, and manner in which such notice was provided, and that discussion and effectuation of public business shall be limited to only those matters:
- i. Necessary for the continuing operation of government and that relate to the applicable emergency declaration; or
- ii. Requiring decision during the remote public meeting due to imminent time constraints; or
- 3. That adequate notice and electronic notice was not provided, in which case such announcement shall state:
- i. The reason, or reasons, why the matter, or matters, discussed are of such urgency and importance, as contemplated pursuant to N.J.S.A. 10:4-9(b)(1), and the nature of the substantial harm to the public interest likely to result from a delay in the holding of the meeting;
- ii. That the remote public meeting will be limited to discussion of, and acting with respect to, such matters of urgency and importance;
- iii. The time, place, and manner in which notice of the meeting was provided; and
- iv. Either that the need for such meeting could not reasonably have been foreseen at a time when adequate notice and/or electronic notice could have been provided, in which event, such announcement shall specify the reason why such need could not reasonably have been foreseen; or that such need could reasonably have been foreseen at a time when adequate notice and/or electronic notice could have been provided,

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but such notice was not provided, in which event the announcement shall specify the reason why adequate notice and/or electronic notice was not provided.

- (h) Where a local public body is required by law to provide a meeting agenda, or otherwise provides a meeting agenda by practice at its regularly scheduled meetings, prior to the commencement of the remote public meeting, the local public body shall also make a copy of the agenda available to the public for download through an Internet link appearing either on the meeting notice, or near the posting of the meeting notice on the website. The notice shall also be posted at the building where the meeting would otherwise be held prior to the commencement of the remote public meeting.
- 5:39-1.6 Executive or closed session during remote public meetings
- A local public body entering into an executive or closed session shall ensure that audio or video of the session cannot be accessed, except by those individuals that are participating in the session. A separate non-public conference line or e-platform session may be employed for this purpose.
- 5:39-1.7 Land use boards; public hearings on applications for development
- (a) Before holding a public hearing on an application for development during a remote public meeting, a land use board shall determine whether

electronic communication technology can sufficiently facilitate due process of the applicant and any interested party, including the ability to examine exhibits, transcribe testimony, and cross-examine witnesses, as well as the ability of the public to comment upon the application. Factors in making this determination shall include, at a minimum, the scale of the project, the number of approvals requested, the degree of public interest, and the number of potential objectors.

- (b) If a land use board holds a public hearing on one or more applications for development during a remote public meeting, the adequate notice and electronic notice shall also identify where all plans and documents associated with the hearing or hearings may be accessed by the public and provide clear and concise instructions on accessing the exhibits. The applicant shall submit all exhibits to the land use board secretary no less than two days in advance of the remote public meeting, and the applicant shall be responsible for converting all exhibits into an electronic format accessible to the public.
- (c) Any remote public meeting of a land use board with one or more public hearings on the agenda shall be broadcast by video, as well as by audio. Individuals giving sworn testimony at a public hearing held during a remote public meeting shall appear by video in addition to audio.

NEW JERSEY REGISTER, MONDAY, OCTOBER 19, 2020